

The 1947 General Assembly
and the Consolidated University

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THE 1947 GENERAL ASSEMBLY AND THE CONSOLIDATED UNIVERSITY

REPORT TO THE TRUSTEES BY PRESIDENT GRAHAM AND CONTROLLER CARMICHAEL



REPORT TO THE TRUSTEES

- "How did the Legislature treat the consolidated University?"

"What about faculty salaries?"

"Are maintenance budgets adequate?"

"How about the Hill-Burton Hospital Funds?"

"What about Walker Avenue?"

"How soon will State's Coliseum be completed?"

"How do our janitors' wages compare with competitors?"

"Will the Woman's College get a new infirmary?"

Questions such as these—some querulous queries, but chiefly honest quests for information—are asked constantly by trustees, faculty, students, alumni and friends of the three institutions of the consolidated University of North Carolina: State College, the Woman's College and the University in Chapel Hill. In an effort to answer some of these questions we give here the facts and figures on the appropriations voted for the Consolidated University by the 1947 General Assembly, and other pertinent information on what we believe the Legislature's action will mean to the University, and through it, to the people of North Carolina.

At the outset it might be pointed out that while it is a matter of historic contention that no university in the world has ever had as much money as it needed to supply the services its people demand of it, nevertheless, we feel definitely that the Governor, the Assistant Director of the Budget, and the members of the Advisory Budget Commission, after thorough study of the total needs of our three institutions, did an admirable job in their recommendations to the Legislature. Certainly no other Advisory Budget Commission or Legislature in the history of North Carolina has ever had as many demands for permanent improvement funds and maintenance monies.

The Advisory Budget Commission and the 1947 Legislature did a good job.

BUDGETS FOR THE NEXT BIENNIUM

The consolidated University today is a good-sized business. Including all the self-liquidating projects of the three institutions, the utilities at Chapel Hill and the Experiment Station and Extension Division at State College, the total annual maintenance budgets of the consolidated University amount to approximately \$17,000,000. This amount does not include any funds that may be expended for permanent improvements at the three institutions. Of this \$17,000,000 the State of North Carolina has appropriated for each year of the biennium 1947-49 approximately \$3,000,000 with the following allocations:

	1947-48	1948-49
The University at Chapel Hill	\$1,254,846	\$1,239,011
State College	981,221	978,000
Woman's College	983,143	968,617

We call your particular attention to the chart in the center of this report showing the expenditures, receipts and state appropriations of the three institutions for the past fifteen years.

The sizeable increases in incomes at Chapel Hill and State College are due, of course, to the large enrollments of veterans at these two institutions. In fact, the statement has been made that from the standpoint of its sources of financial support, the consolidated University, like most other American universities and colleges, is today virtually a University of the United States.

Uncle Sam is paying bills in the aggregate amount of over \$11,000,000 a year for the 4500 veterans enrolled at Chapel Hill, 4100 at State College and 75 at the Woman's College. (Tuition, fees, books and subsistence allowances). Of course, most of this amount is for subsistence paid directly to the veterans themselves, but a total of over \$3,000,000 is paid directly to our three institutions.

To the casual observer, the three institutions, particularly the University at Chapel Hill and State College, might appear to be "rolling in money" because of the large number of veterans. Actually, however, despite the

payments by the Federal Government, the University *loses money* on every veteran enrolled. In other words, part of the State appropriation is being spent on the education of our veterans, as is fitting and proper.

In this connection, we would like to quote from the recommendations of the Governor and the Advisory Budget Commission to the 1947 General Assembly:

"War veterans have literally overrun the facilities of our educational institutions. Everything possible has been done to provide additional facilities at these educational institutions. General economic conditions have made it impossible to construct needed facilities. The situation is not much brighter now for the school year 1947-48.

"Our larger schools like the University of North Carolina at Chapel Hill, State College of Agriculture and Engineering at Raleigh, the Negro Agricultural and Technical College in Greensboro find themselves in a very fine financial position. The Veterans Administration pays the out-of-State rate of \$288 for tuition, plus fees, etc., for the veteran up to a total of \$500. This tuition paid cannot by law be charged to the veteran and in no case can reduce any bonus or benefits the Federal Government may provide for veterans in the future. Because of the receipt of this increased tuition and fees for veterans, who make up the large majority of students at the institutions mentioned, the appropriations out of State funds do not need to be increased a great amount. With the resources from students and the State appropriations, in amounts not increased by appreciable sums, these institutions are able to furnish all the facilities for instruction that are reasonably required for the large increase in enrollment. It is necessary to warn that when the veterans have become educated and have been replaced by non-veterans out of our high schools by anything like the total number now enrolled it will be necessary for the State appropriation or tuition and fees to be increased to replace the extra receipts from the Veterans Administration.

"The appropriations made for the educational institutions in 1945 were increased to replace receipts lost because of the small enrollments due to war. These receipts have been replaced by the large increase in enrollment, but there has not been any effort to reduce appropriations which were increased by the General Assembly to replace receipts, but instead these replaced receipts and increased appropriations recommended may be used for increasing teaching facilities and doing a higher quality of work."

FACULTY SALARIES

For many years, now, the primary concern and problem of the University Administration and the Board of Trustees of the University has been the low salaries of the faculties in the three institutions.

We have been able to keep pace fairly well with commercial organizations and have made substantial improvement in our wage-level for janitors, laundry workers and other employees in the business, utility, and service organizations of the University. In fact, our wage-increase record is one of which we may all be proud.

Since 1940, although there has been relatively no increase in faculty salaries, employees in the lower pay-brackets have been increased more than one-hundred percent. Our wages throughout the three institutions of the consolidated University compare most favorably with those paid by similar commercial activities in Chapel Hill, Raleigh and Greensboro.

In May, 1944, the Board of Trustees of the University, on the recommendation of the President, adopted a new faculty salary scale as follows:

Instructors	\$1800 to \$2500
Assistant Professors	2800 to 3500
Associate Professors	3800 to 4500
Professors	4800 to 6000

It is the earnest hope of the University administration that, with the full cooperation of the Budget Bureau, this new faculty salary scale may be effectuated on July 1, 1947, and that at the earliest possible date all faculty members will be paid salaries on the basis of the new salary scale comparable to their relative positions in the old scale.

PERMANENT IMPROVEMENTS

Due to the exigencies of war and shortages of essential materials, the General Assemblies of 1941, 1943 and 1945 did not appropriate one single cent for buildings and additions to the physical plants of any state institutions. During this eight year period a substantial permanent improvement reserve was established.

The 1947 General Assembly voted a Permanent Improvement building program of about \$45,000,000, approximately \$20,000,000 of which was appropriated for the consolidated University.

Buildings provided for our three institutions are as follows:

UNIVERSITY AT CHAPEL HILL.....\$7,844,800

For the following specific purposes:

- 1. Library Addition:
 - (a) Building\$1,140,000
 - (b) Equipment 75,000
- 2. Expansion of Utilities 1,310,000
- 3. Additions to Lenoir Dining Hall:
 - (a) Building 174,000
 - (b) Equipment 60,000
- 4. Additions to Laundry:
 - (a) Building 60,800
 - (b) Equipment 35,000
- 5. To retire the loan made to the University of N. C. Foundation for the construction of three dormitories 1,200,000
- 6. Medical School and Teaching Hospital..... 3,790,000
- Total Medical School.....\$5,290,000
- Less: Hill Burton Federal Funds.. 1,500,000

STATE COLLEGE OF AGRICULTURE AND ENGINEERING.....\$6,485,333

For the following specific purposes:

- 1. New Boilers\$ 600,000
- 2. Cafeteria and Dining Hall:
 - (a) Building 333,000
 - (b) Equipment 60,000
- 3. General Engineering Laboratory Building:
 - (a) Building 965,333
 - (b) Equipment 245,000
- 4. Agronomy Building:
 - (a) Building 800,000
 - (b) Equipment 100,000
- 5. Additions to Textile Building:
 - (a) Building 450,000
 - (b) Equipment 50,000
- 6. Poultry Building:
 - (a) Building 150,000
 - (b) Equipment 25,000
- 7. Renovation of Winston Hall..... 40,000
- 8. Two Barns 25,000
- 9. Four Greenhouses 12,000
- 10. Head house for greenhouses 40,000

**ACTUAL AND ESTIMATED EXPENDITURES, ENROLLMENT, AND COSTS PER CAPITA
FOR THE FISCAL YEARS ENDED**

(Average Enrollment is Number of Students)

	Actual 1934-35	Actual 1935-36	Actual 1936-37	Actual 1937-38	Actual 1938-39
UNIVERSITY OF NORTH CAROLINA:					
Expenditures:					
All Sources	\$1,252,586	\$1,435,088	\$1,686,631	\$1,954,253	\$2,123,494
Own Receipts	846,016	824,051	1,032,682	1,236,754	1,282,895
Appropriation	406,570	611,037	653,949	717,499	840,599
Cost Per Capita:					
All Sources	389	437	476	537	544
Own Receipts	263	251	292	340	329
Appropriation	126	186	184	197	215
Average Enrollment:					
Regular Session	3,211	3,281	3,541	3,639	3,900
Summer Session	2,552	2,628	2,887	3,091	3,293
Extension	1,576	1,402	1,652	1,831	2,422
Army and Navy Programs	Av. 396	Av. 418	Av. 379	Av. 243	Av. 205
STATE COLLEGE OF AGRICULTURE AND ENGINEERING:					
Expenditures:					
All Sources	\$ 761,253	\$ 953,443	\$1,050,461	\$1,141,375	\$1,274,329
Own Receipts	563,710	674,277	738,595	799,535	833,117
Appropriation	197,543	279,166	311,866	341,840	441,212
Cost Per Capita:					
All Sources	399	448	481	510	521
Own Receipts	295	317	338	357	341
Appropriation	104	131	143	153	180
Average Enrollment:					
Regular Session	1,905	2,127	2,182	2,240	2,444
Summer Session	1,708	1,783	1,796	1,954	2,042
Extension	312	346	666	890	839
Army and Navy Programs	Av. 145	Av. 185	Av. 181	Av. 137	Av. 263
WOMAN'S COLLEGE OF THE UNIVERSITY OF NORTH CAROLINA:					
Expenditures:					
All Sources	\$ 645,471	\$ 778,566	\$ 919,445	\$1,059,430	\$1,048,710
Own Receipts	451,225	534,965	642,655	726,275	730,506
Appropriation	194,246	243,601	276,790	333,155	318,204
Cost Per Capita:					
All Sources	466	485	488	540	481
Own Receipts	326	333	341	374	335
Appropriation	140	152	147	166	146
Average Enrollment:					
Regular Session	1,383	1,605	1,886	2,000	2,179
Summer Session	1,310	1,515	1,780	1,865	2,050
Summer Session	438	540	636	810	744

PER ANNUM (NOT INCLUDING FIXED CHARGES PAID DIRECTLY BY THE STATE)
JUNE 30, 1935 TO JUNE 30, 1949
(Results for a Scholastic Year of 36 Weeks)

Actual	Actual	Actual	Actual	Actual	Actual	Actual	Budgeted	Budgeted	
1939-40	1940-41	1941-42	1942-43	1943-44	1944-45	1945-46	1946-47	1947-48	1948-49
2,085,000	\$2,054,146	\$2,072,412	\$3,804,471	\$4,862,734	\$3,814,585	\$3,342,865	\$4,006,201	\$4,476,788	\$4,488,553
1,379,526	1,393,085	1,339,592	3,022,981	3,967,489	2,982,446	2,105,451	3,084,982	3,221,942	3,284,647
705,474	661,061	732,820	781,490	895,245	832,139	1,237,404	921,219	1,254,846	1,203,911
484	459	473	711	863	888	777	581	640	641
320	311	306	565	704	695	489	421	460	469
164	148	167	146	159	193	283	160	180	172
4,305	4,474	4,380	5,349	5,637	4,293	4,303	7,667	7,000	7,000
3,676	3,781	3,663	2,834	1,634	1,387	2,854	6,800	6,133	6,133
2,766	2,781	2,762	3,304	2,971	4,044	3,364	3,585	3,585	3,585
Av. 79	Av. 131	Av. 129	Av. 97	Av. 133	Av. 214	Av. 219	Av. 203	Av. 203	Av. 203
.....	.....	.....	1,799	3,270	2,018	869	.....	.....	.....
1,249,942	\$1,467,018	\$1,430,660	\$1,681,053	\$2,341,882	\$1,956,184	\$2,121,044	\$3,293,333	\$3,962,921	\$3,956,696
903,592	997,497	989,726	1,138,736	1,963,915	1,100,117	1,263,587	2,584,690	2,981,700	2,977,700
346,350	469,521	440,934	542,317	377,967	566,067	857,457	708,643	981,221	978,996
473	544	535	672	824	1,095	932	679	762	761
342	370	370	455	691	643	555	533	573	573
131	174	165	217	133	452	377	146	189	188
2,640	2,697	2,674	2,501	2,843	1,331	2,276	4,850	5,200	5,200
2,268	2,425	2,249	1,797	681	692	1,973	4,000	4,250	4,250
913	1,015	1,002	1,698	978	504	480	700	750	750
Av. 220	Av. 103	Av. 258	Av. 63	Av. 42	Av. 67	Av. 114	Av. 150	Av. 200	Av. 200
.....	.....	.....	358	1,957	488	109	.....	.....	.....
1,105,383	\$1,108,892	\$1,131,868	\$1,184,038	\$1,295,196	\$1,336,682	\$1,489,883	\$1,578,530	\$1,984,856	\$1,970,356
811,080	805,937	781,104	836,105	904,961	903,562	926,102	999,952	1,001,713	1,001,713
294,303	302,955	350,764	347,933	390,235	433,066	563,781	578,578	983,143	968,643
480	488	509	530	569	626	669	717	882	876
352	355	351	374	398	423	416	454	445	445
128	133	158	156	171	203	253	263	437	431
2,304	2,270	2,223	2,234	2,276	2,134	2,226	2,220	2,250	2,250
2,200	2,165	2,110	2,121	2,181	2,038	2,142	2,116	2,200	2,200
547	524	679	697	1,136	564	605	605	700	700

11.	Repair Shops—Physical Plant	75,000
12.	Addition to Electrical Building:	
	(a) Building	200,000
	(b) Equipment	25,000
13.	To complete Armory-Coliseum	350,000
14.	Utilities Tunnel	60,000
15.	Mechanical Engineering Building:	
	(a) Building	650,000
	(b) Equipment	130,000
16.	To retire loan made to State College Founda- tion for construction of two dormitories....	1,100,000

WOMAN'S COLLEGE OF THE UNIVERSITY OF NORTH

CAROLINA\$3,177,600

For the following specific purposes:

1.	Laundry and Shops:	
	(a) Building	\$ 101,600
	(b) Equipment	20,000
2.	Student Union:	
	(a) Building	300,000
	Total Cost	\$ 400,000
	Less: Funds on hand.....	100,000
	(b) Equipment	50,000
3.	Two Dormitories:	
	(a) Building	600,000
	(b) Equipment	36,000
4.	Dining Hall Renovation:	
	(a) Building	200,000
	(b) Equipment	25,000
5.	Infirmery:	
	(a) Building	250,000
	(b) Equipment	30,000
6.	Library:	
	(a) Building	700,000
	(b) Equipment	75,000
7.	Home Economics Building:	
	(a) Building	520,000
	(b) Renovation Present Building.....	20,000
	(c) Equipment	100,000
8.	Extension and Renovation of Utilities, Walks, and Drives	150,000

The Permanent Improvement Act as passed by the General Assembly provides:

"Sec. 8: That the appropriations for permanent improvements as contained in this Act for departments, institutions and agencies of the State shall not be available for expenditure until the Governor and Advisory Budget Commission shall have determined the time best suited, in their opinion, for the State to secure the greatest benefits from the expenditure of these appropriations and shall have approved the date for starting these permanent improvement projects. It is intended that authorization may be given for the starting of any particular project as provided herein for any State department, institution, or agency at any time deemed wise and proper by the Governor and the Advisory Budget Commission without authorizing all projects to be begun."

This provision creates considerable uncertainty as to just when our institutions will be permitted to begin construction on the various buildings and projects. However, the members of the Board of Trustees will be interested in knowing the exact status of the program at each institution.

STATE COLLEGE

The unfinished Coliseum at State College, initiated in 1941 by the \$100,000 gift of Mrs. Charles R. Babcock of Winston-Salem and Greenwich, Connecticut, is to be completed as rapidly as possible. The building is being enlarged by about 40 percent over its originally-planned size. It will be a much-used building — agricultural demonstrations, machinery exhibits, cattle-shows, horse-shows, R.O.T.C. drills, class-rooms and offices, and various indoor athletic events can be accommodated in the commodious structure.

Plans for the much-needed expansion of the college power-plant and a new cafeteria for the South campus are now on the architect's drawing board. These are most urgent needs.

The Engineering class-room and laboratories building is being studied and plans will be started at an early date. No building in the entire consolidated University is needed more than this one.

The two dormitories started by the State College Foundation are being taken over "at cost" by the College, with funds provided by the 1947 Legislature.

WOMAN'S COLLEGE

Last week bids were taken for a student store building to be built at the Woman's College from the funds realized by the sale of the College Dairy. Also the College plans to improve and enlarge the cafeteria at Curry School during the summer vacation.

The City Council of Greensboro, with wise educational and civic forethought, has closed Walker Avenue (which bisects the Woman's College campus) from McIver Street to Forest Avenue, the order to be effective at such time as the Woman's College begins construction on the Library or any building which "straddles" Walker Avenue in the area specified.

Preliminary plans have been prepared for the proposed Library and a laundry. The infirmary and student union building are being studied and progress is being made on the plans for two new dormitories.

CHAPEL HILL

At Chapel Hill, construction on the expansion of the Medical School and the Teaching Hospital must await the allocation of Federal Funds and the "green-light" from the Medical Care Commission.

Library specialists have prepared basic plans for the Library expansion. Additional utilities are in the study stage and already construction is in progress on the new "heating tunnel" which will serve the three new residence halls at the East end of the campus and provide sufficient additional capacity to take care of the other buildings projected for that area.

The new utilities program includes an "ash-precipitator" to eliminate the damaging nuisance of fly-ash that now showers the community adjacent to the power-plant whenever the boilers are "blown out."

A new filter-plant for the University and community is planned at the earliest possible date. The present filter is inadequate for the needs of the expanding community.

The dormitories, originally financed by the University of North Carolina Foundation, are being taken over "at cost" by the University with funds provided by the Permanent Improvement Act of 1947.

THE CONSOLIDATED UNIVERSITY

Another new enrollment record will be set by the consolidated University in the fall of 1947. If any of the new dormitories are completed by that time total enrollment may reach 15,000.

High schools in North Carolina are completing their transition to twelve grades and in the next four years, as veteran enrollment declines, there will be a constant increase in applications from high school graduates.

The procurement of competent faculty remains our greatest problem in all three institutions. Competition is keen and the demand for good teachers comes from colleges, industry and government all over the country. Our new salary scale which looked "most adequate" in 1943 is not high enough today to attract many of the top faculty-folk of the nation. We must strive to interest young men and women with an eye to their future eminence and develop them in our own institutions.

The Legislature's far-visioned increase from 4 percent to 5 percent in the Retirement Plan for teachers and state employees is a great help; but we must not abandon the Trustees' plan to provide an endowment fund to supplement faculty retirement allowances to assure our faculty members an income of at least \$150 a month when they have completed their years of service to our people.

The "needs" of the consolidated University are many. Our shortcomings and "lacks" are numerous—too numerous. But we *are* making progress.

Individually, in the past fifteen years, the Woman's College, State College and the University in Chapel Hill, each in its own orbit and by its own attainments, has added distinction to its own reputation, as well as to the family name.

Collectively, as one great coordinated State University, our three allied institutions are rendering inestimable services to the people of North Carolina and the South—acquiring meantime national, even *international* recognition as it touches and benefits the lives of more and more people.

FRANK P. GRAHAM,
President

W. D. CARMICHAEL, JR.,
Controller

MAY TWENTY-SEVENTH, NINETEEN HUNDRED AND FORTY-SEVEN

